

Message Text

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ACTION IO-03

INFO OCT-01 CIAE-00 CU-03 INR-10 NSAE-00 RSC-01 USIA-04

ISO-00 L-02 IOE-00 DRC-01 PM-03 NSC-07 SP-02 SS-14

AF-04 ARA-10 EA-07 EUR-10 NEA-06 PRS-01 /089 W

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P 091318Z OCT 74

FM AMEMBASSY PARIS

TO SECSTATE WASHDC PRIORITY 3056

INFO AMEMBASSY PHNOM PENH PRIORITY

AMEMBASSY TOKYO PRIORITY

C O N F I D E N T I A L SECTION 01 OF 02 PARIS 23856

NESCO

E.O. 11652: N/A

TAGS: PORG, OCON, UNESCO, JA, US, CB

SUBJECT: GKR CREDENTIALS ISSUE AT UNESCO 18TH GEN.CONF.

REFS: (A) PARIS 23745, (B) STATE 216558, (C) PHNOM
PENH 13519

1. AS INDICATED PARA 9 OUR REFTTEL A, PERMDEL BELIEVES THAT UNESCO GEN.CONF. CONTEXT ILL-SUITED FOR SUCCESSFUL INTRODUCTION OF POSSIBLE ASEAN-SPONSORED RESOLUTION BECAUSE (A) GEN. CONF. WHICH MEETS ONLY BIANNUALLY DOES NOT HAVE IN-PLACE NETWORK FOR COORDINATION AND CONTACTS THAT EXIST IN UNGA; (B) MEMBER-STATE DELEGATIONS GENERALLY LED BY NON-FOREIGN MINISTRY OFFICIALS, USUALLY FROM EDUCATION-CULTURE MINISTRIES, WHO MAY NOT HAVE FORMAL INSTRUCTIONS RE GKR ISSUE OR (C) EVEN IF INSTRUCTED, MAY BE INCLINED TO IGNORE IN VIEW OF THIRD WORLD SOLIDARITY OVERTURES LIKELY TO BE GIVEN TO GKR ISSUE BY CHINESE, ALGERIAN AND OTHER STRONGLY ANTI-GKR COUNTRIES.

2. PERMDEL FEELS THAT ANY DEVIATION FROM INSTRUCTIONS
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MORE LIKELY TO FAVOR SIHANOUK REGIME THAN POSSIBLE FEW

ABSTENTIONS THAT GKR MIGHT PICK UP.

3. HOWEVER PERMDEL BELIEVES THAT SUCH A RESOLUTION WOULD BE USEFUL LAST-DITCH DEFENSE AGAINST ANY POSSIBLE ATTEMPT TO BRING CAMBODIAN ISSUE TO VOTE ON CREDENTIALS CHALLENGE OR SOME OTHER PRETEXT WHICH IS POSSIBLE IN HIGHLY POLITICAL ATMOSPHERE SURROUNDING THIS ISSUE.

4. PERMDEL FEELS THAT GOJ SUGGESTION OF GKR NOT SUBMITTING ACTUAL FORMAL CREDENTIALS TO UNESCO FOR GEN. CONF. UNTIL AFTER FAVORABLE UNGA VOTE, AND THEREBY PRE-EMPTING MOST IMMEDIATE GROUNDS FOR CHALLENGE BY HOSTILE COUNTRIES, IS SIMPLEST AND MOST EFFECTIVE WAY OF AVOIDING UNESCO VOTE BEFORE UNGA DISCUSSIONS OF ISSUE ARE COMPLETED.

5. WHILE REASSURING IN REFTTEL C MAY SEEM VALID, IT IS UNPLEASANT TRUTH THAT UNESCO CONFERENCES, ESPECIALLY WITH POWERFUL LDC VOTING BLOC, ARE NOTABLY UNRECEPTIVE TO ARGUMENTS AGAINST INTRODUCTION OF PURELY POLITICAL ISSUES OR DEFERRING DISCUSSION THAT MIGHT PREJUDICE UNGA DELIBERATIONS. AMONG LDC'S ONLY LATIN AMERICANS ARE SUSCEPTIBLE TO LEGALISTIC CONSIDERATIONS OF WHICH ISSUES ARE PROPERLY WITHIN UNESCO SPHERE OF COMPETENCE. INDEED ALGERIAN AND OTHER AFRICAN PERMDELS HERE HAVE RECENTLY BEGUN EXPRESSING VIEW THAT GKR AN ISSUE OF

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TO SECSTATE WASHDC PRIORITY 3057

INFO AMEMBASSY PHNOM PENH PRIORITY

AMEMBASSY TOKYO PRIORITY

C O N F I D E N T I A L SECTION 02 OF 02 PARIS 23856

"INTERNATIONAL MORAL SIGNIFICANCE," AS IS CHILE, AND THEREFORE NOT TO BE DETERMINED BY FEELING OF MAJORITY WITHIN GEOGRAPHIC REGION CONCERNED.

6. MOREOVER UNESCO SECRETARIAT HAS CONSISTENTLY PROVEN UNWILLING TO OPPOSE ON LEGAL OR PROCEDURAL GROUNDS ANY INITIATIVE ADVANCED BY SUFFICIENTLY LARGE BLOC OF MEMBER STATES. IT NOT INCONCEIVABLE THEREFORE THAT IF CHINA ET AL FRUSTRATED BY DEFERRAL OF GKR CREDENTIALS, THAT ISSUE COULD BE BROUGHT UP IN ANOTHER CONTEXT. TO BE PREPARED FOR LATTER POSSIBILITY, ASEAN RESOLUTION SHOULD BE ALREADY PRINTED AND READY FOR DISTRIBUTION AS COUNTER-ACTION.

7. SUMMING UP, PERMDEL BELIEVES DEFERRAL OF PRESENTATION BY GKR OF CREDENTIALS TO UNESCO GENERAL CONFERENCE BEST IMMEDIATE TACTIC. ASEAN RESOLUTION SHOULD NEVERTHELESS BE ON HAND AND READY FOR SUBMISSION IF NEEDED. GKR SHOULD NOT THEREFORE SUBMIT FORMAL CREDENTIALS.

8. PERMDEL CONTINUING EFFORTS ON ALL AVENUES OF APPROACH AND NOW ENDEAVORING TO ENSURE AT LEAST EVEN CONFIDENTIAL

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SPLIT IN COMPOSITION OF CREDENTIALS COMMITTEE. FURTHER, PERMDEL CONSULTING FREQUENTLY WITH GKR EMBASSY AND GKR UNESCO PERMDEL OFFICIALS RE OTHER PERMDELS TO CONTACT.
IRWIN

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